## <u>SSB 5023</u> - H COMM AMD By Committee on Judiciary

## ADOPTED AND ENGROSSED 4/7/11

- 1 Strike everything after the enacting clause and insert the 2 following:
- 3 "Sec. 1. RCW 19.154.010 and 1989 c 117 s 1 are each amended to 4 read as follows:
- 5 The legislature finds and declares that ((assisting-persons 6 regarding immigration matters)) the practice by nonlawyers and other 7 unauthorized persons of providing legal advice and legal services to
- 8 <u>others in immigration matters</u> substantially affects the public
- 9 interest. The practice((s)) of ((immigration assistants have a
- $10 \quad \underline{\texttt{significant}} \underline{\texttt{impact}} \underline{\texttt{on}} \underline{\texttt{the}} \underline{\texttt{residents}} \underline{\texttt{of}} \underline{\texttt{the}} \underline{\texttt{state}} \underline{\texttt{of}} \underline{\texttt{Washington}}))$
- 11 <u>nonlawyers and other unauthorized persons providing immigration-related</u>
- 12 <u>legal advice and legal services for compensation may impact the ability</u>
- of their customers to reside and work within the United States and to
- 14 <u>establish and maintain stable families and business relationships. The</u>
- 15 <u>legislature further finds and declares that the previous scheme for</u>
- 16 <u>regulating the behavior of nonlawyers and other unauthorized persons</u>
- 17 who provide immigration-related services is inadequate to address the
- 18 <u>level of unfair and deceptive practices that exists in the marketplace</u>
- and often contributes to the unauthorized practice of law. It is the intent of the legislature, through this act, to ((establish rules of
- 20 intent of the legislature, through this act, to ((establish rules of practice and conduct for immigration assistants to promote honesty and
- 22 <u>fair-dealing-with-residents-and-to-preserve-public-confidence</u>))
- 23 <u>prohibit nonlawyers and other unauthorized persons from providing</u>
- 24 <u>immigration-related services that constitute the practice of law.</u>
- 25 **Sec. 2.** RCW 19.154.020 and 1989 c 117 s 2 are each amended to read 26 as follows:
- Unless the context clearly requires otherwise, the definitions in this section apply throughout this chapter.

1 (1) (("Immigration — assistant" — means — every — person — who, — for 2 compensation — or — the — expectation — of — compensation, — gives — nonlegal 3 assistance on an immigration matter. That assistance is limited to:

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- (a) Transcribing responses to a government agency form selected by the customer which is related to an immigration matter, but does not include advising a person as to his or her answers on those forms;
- (b)-Translating-a-person's-answer-to-questions-posed-on-those forms;
- (c)—Securing—for—a—person—supporting—documents—currently—in existence, such as birth and marriage certificates, which may be needed to submit with those forms;
- 12 (d)-Making-referrals-to-attorneys-who-could-undertake-legal 13 representation for a person in an immigration matter.
  - (2)) "Immigration matter" means any proceeding, filing, or action affecting the nonimmigrant, immigrant, or citizenship status of any person ((which arises)) arising under immigration and naturalization law, executive order, or presidential proclamation, or ((which arises under)) pursuant to any action of the United States citizenship and immigration ((and naturalization)) services, the United States department of labor, ((or)) the United States department of state, the United States department of homeland security, the board of immigration appeals, or any other entity or agency having jurisdiction over immigration law.
- 24  $((\frac{3}{3}))$  (2) "Compensation" means money, property, or anything else of value.
- 26 (3) "Practice of law" has the definition given to it by the supreme 27 court of Washington whether by rule or decision, and includes all 28 exceptions and exclusions to that definition currently in place or 29 hereafter created, whether by rule or decision.
- 30 **Sec. 3.** RCW 19.154.060 and 1989 c 117 s 6 are each amended to read 31 as follows:
- ((Immigration-assistants-shall-offer-or-provide-only-nonlegal assistance in an immigration matter as defined in RCW 19.154.020.)) (1)

  Persons, other than those licensed to practice law in this state or otherwise permitted to practice law or represent others under federal law in an immigration matter, are prohibited from engaging in the practice of law in an immigration matter for compensation.

- 1 (2) Persons, other than those licensed to practice law in this
  2 state or otherwise permitted to practice law or represent others under
  3 federal law in an immigration matter, are prohibited from engaging in
  4 the following acts or practices, for compensation:
- 5 <u>(a) Advising or assisting another person in determining the</u> 6 <u>person's legal or illegal status for the purpose of an immigration</u> 7 matter;
- 8 <u>(b) Selecting or assisting another in selecting, or advising</u>
  9 <u>another as to his or her answers on, a government agency form or</u>
  10 document in an immigration matter;
- 11 (c) Selecting or assisting another in selecting, or advising
  12 another in selecting, a benefit, visa, or program to apply for in an
  13 immigration matter;
- (d) Soliciting to prepare documents for, or otherwise representing the interests of, another in a judicial or administrative proceeding in an immigration matter;
- (e) Explaining, advising, or otherwise interpreting the meaning or intent of a question on a government agency form in an immigration matter;
- 20 <u>(f) Charging a fee for referring another to a person licensed to</u> 21 practice law;
- 22 (g) <u>Selecting</u>, <u>drafting</u>, <u>or completing legal documents affecting</u>
  23 the legal rights of another in an immigration matter.

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- (3) Persons, other than those holding an active license to practice law issued by the Washington state bar association or otherwise permitted to practice law or represent others under federal law in an immigration matter, are prohibited from engaging in the following acts or practices, regardless of whether compensation is sought:
- 29 (a) Representing, either orally or in any document, letterhead,
  30 advertisement, stationery, business card, web site, or other comparable
  31 written material, that he or she is a notario publico, notario,
  32 immigration assistant, immigration consultant, immigration specialist,
  33 or using any other designation or title, in any language, that conveys
  34 or implies that he or she possesses professional legal skills in the
  35 area of immigration law;
- 36 <u>(b) Representing, in any language, either orally or in any</u>
  37 <u>document, letterhead, advertisement, stationery, business card, web</u>

site, or other comparable written material, that he or she can or is willing to provide services in an immigration matter, if such services would constitute the practice of law.

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- (4)(a) The prohibitions of subsections (1) through (3) of this section shall not apply to the activities of nonlawyer assistants acting under the supervision of a person holding an active license to practice law issued by the Washington state bar association or otherwise permitted to practice law or represent others under federal law in an immigration matter.
- 10 <u>(b) This section does not prohibit a person from offering</u>
  11 <u>translation services, regardless of whether compensation is sought.</u>
  12 <u>Translating words contained on a government form from English to</u>
  13 <u>another language and translating a person's words from another language</u>
  14 to English does not constitute the unauthorized practice of law.
- (5) In addition to complying with the prohibitions of subsections 15 (1) through (3) of this section, persons licensed as a notary public 16 under chapter 42.44 RCW who do not hold an active license to practice 17 law issued by the Washington state bar association shall not use the 18 term notario publico, notario, immigration assistant, immigration 19 consultant, immigration specialist, or any other designation or title, 20 in any language, that conveys or implies that he or she possesses 21 professional legal skills in the areas of immigration law, when 22 advertising notary public services in the conduct of their business. 23 24 A violation of any provision of this chapter by a person licensed as a notary public under chapter 42.44 RCW shall constitute unprofessional 25 conduct under the uniform regulation of business and professions act, 26 27 chapter 18.235 RCW.
- NEW SECTION. Sec. 4. A new section is added to chapter 19.154 RCW to read as follows:
- Persons who are not licensed to practice law in this state or who are not otherwise permitted to represent others under federal law in an immigration matter may engage in the following services for compensation:
  - (1) Translate words on a government form that the person seeking services presents to the person providing translation services;
  - (2) Secure existing documents for the person seeking services.

- 1 Existing documents include, for example, birth and marriage 2 certificates; and
- 3 (3) Offer other immigration related services that are not 4 prohibited under this chapter or any other provision of law or do not
- 5 constitute the practice of law.
- 6 **Sec. 5.** RCW 19.154.090 and 1989 c 117 s 9 are each amended to read 7 as follows:
- 8 (1) The legislature finds and declares that any violation of this 9 chapter substantially affects the public interest and is an unfair and 10 deceptive act or practice and unfair method of competition in the 11 conduct of trade or commerce as set forth in RCW 19.86.020.
- (2) In addition to all remedies available in chapter 19.86 RCW, a person injured by a violation of this chapter may bring a civil action to recover the actual damages proximately caused by a violation of this chapter, or one thousand dollars, whichever is greater.
- 16 **Sec. 6.** RCW 42.44.030 and 2002 c 86 s 287 are each amended to read 17 as follows:
- 18 <u>(1)</u> In addition to the unprofessional conduct specified in RCW 18.235.130, the director may deny appointment as a notary public to any person based on the following conduct, acts, or conditions:
- 21  $((\frac{1}{1}))$  <u>(a)</u> Has had disciplinary action taken against any 22 professional license in this or any other state; ((<del>or</del>
- (2) (b) Has engaged in official misconduct as defined in RCW 42.44.160(1), whether or not criminal penalties resulted; or
- 25 (c) Has violated any of the provisions of chapter 19.154 RCW.
- 26 (2) The director shall deliver a certificate evidencing the 27 appointment to each person appointed as a notary public. The 28 certificate may be signed in facsimile by the governor, the secretary 29 of state, and the director or the director's designee. The certificate 30 must bear a printed seal of the state of Washington.
- NEW SECTION. Sec. 7. A new section is added to chapter 19.154 RCW to read as follows:
- Nothing in this chapter shall apply to or regulate any business to the extent such regulation is prohibited or preempted by federal law.

- 1 **Sec. 8.** RCW 19.154.900 and 1989 c 117 s 11 are each amended to read as follows:
- This chapter shall be known and cited as the "immigration ((assistant practices)) services fraud prevention act."
- NEW\_SECTION. Sec. 9. (1)(a) The legislature recognizes that immigrants in Washington need legal services to assist them in immigration matters, and it is difficult for existing organizations to meet those needs because of high case loads and limited resources.

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- (b) The legislature also recognizes that the difference between offering nonlegal services and offering legal services in immigration matters is sometimes difficult to distinguish. Not understanding or recognizing the distinction between nonlegal services and legal services in immigration matters can result in a person engaging in the unauthorized practice of law and can result in irreparable consequences for immigrants who seek assistance.
- (2) Therefore, the legislature respectfully requests that the supreme court's practice of law board, within available resources, evaluate the following:
- (a) The specific services nonattorneys may provide to immigrants that do not rise to the level of the practice of law in immigration matters;
- (b) The level of access to and the quality of nonlegal and legal services immigrants have and the ways in which access and quality can be improved;
- 25 (c) The level of need immigrants have for nonlegal services 26 compared to the need for legal services in immigration matters.
- 27 (3) A report of the board's findings and recommendations must be 28 presented to the legislature no later than December 1, 2011.
- NEW SECTION. Sec. 10. The following acts or parts of acts are ach repealed:
- 31 (1) RCW 19.154.030 (Exemptions) and 1989 c 117 s 3;
- 32 (2) RCW 19.154.040 (Registration required) and 1989 c 117 s 4;
- 33 (3) RCW 19.154.050 (Change of address) and 1989 c 117 s 5;
- 34 (4) RCW 19.154.070 (Written contract--Requirements--Right to rescind) and 1989 c 117 s 7;
- 36 (5) RCW 19.154.080 (Prohibited activities) and 1989 c 117 s 8; and

- (6) RCW 19.154.902 (Effective date--1989 c 117) and 1989 c 117 s 1 2 15.
- NEW SECTION. Sec. 11. This act takes effect one hundred eighty 3 days after final adjournment of the legislative session in which it is 4 enacted."
- 6 Correct the title.

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